CITY OF HIGH POINT AGENDA ITEM



Title: Zoning Map Amendment 21-35

(City of High Point)

From: Chris Andrews, Meeting Date: February 21, 2022

Interim Planning & Development Director

Public Hearing: Yes **Advertising Date:** February 9, 2022, and

February 16, 2022

Attachments: A. Staff Report Advertised By: Planning & Development

B. Zoning Ordinance

PURPOSE:

A request by the High Point City Council to rezone six properties, totaling approximately 3.19 acres, as part of the Comprehensive Zoning Map Amendment project.

- a) To rezone two parcels (an entire parcel and a portion of another parcel), totaling approximately 0.77 acres, from a Conditional Use Transitional Office (CU-TO) District and the General Business (GB) District to the Transitional Office (TO) District and the Light Industrial District (LI) District. The parcels are located at the southeast corner of E. Green Drive and Brentwood Street (1207 Brentwood Street and a portion of an abutting undeveloped parcel).
- b) To rezone two parcels (an entire parcel and a portion of another parcel), totaling approximately 0.92 acres, from a Conditional Use Light Industrial (CU-LI) District to the Light Industrial (LI) District. The parcels are located along the west side of Manley Street, approximately 130 feet south of Clish Place (508 Manley Street and a portion of 500 Manley Street).
- c) To rezone a portion of two parcels, totaling approximately 1.5 acres, from a Conditional Use General Business (CU-GB) District to the General Business (GB) District. The parcels are located at the southeastern corner of Brentwood Street and Royal Place.

BACKGROUND:

The Planning and Zoning Commission reviewed this request at their January 25, 2022 public hearing. All members of the Commission were present except for Mr. Alex Moore. Mr. Herbert Shannon, Senior Planner, presented the case and recommended approval of the request as outlined in the staff report.

Speaking on the request:

There were no speakers in opposition to the request.

BUDGET IMPACT:

There is no budget impact.

RECOMMENDATION / ACTION REQUESTED:

A. Staff Recommendation

Staff recommended *approval* of this request as outlined in the attached staff report.

B. Planning and Zoning Commission Action

1. The Planning and Zoning Commission recommended *approval* of this request, as recommended by staff, by a vote of 8-0.

2. Consistency and Reasonableness Statements

The Planning and Zoning Commission voted 8-0 to approve the following statement:

That Zoning Map Amendment 21-35 is consistent with the City's adopted policy guidance because the zoning map amendments are supported by the Land Use Plan and will ensure the manner in which development has occurred is consistent with zoning of the area. Furthermore, the request is reasonable and in the public interest because the amendments are needed to remove unneeded restrictions on the properties and to remove the conditional use zoning districts, which are not to be amended. Mr. Walsh seconded the motion. The Planning and Zoning Commission adopted these statements by a vote of 8-0.

CITY OF HIGH POINT PLANNING AND DEVELOPMENT DEPARTMENT

STAFF REPORT ZONING MAP AMENDMENT ZA-21-35 January 25, 2022

Request

A request by the High Point City Council to rezone six properties, totaling approximately 3.19 acres, as part of the Comprehensive Zoning Map Amendment Project. This request focuses on lands within the central eastern portion of the Core City Area along the east side of Brentwood Street, between E. Green Drive and US 29 (formerly known as Business 85).

Background

The purpose of the Comprehensive Zoning Map Amendment Project is to review and evaluate the zoning of land throughout the city, identify areas where the zoning is out of sync with the existing use of land or is inconsistent with current land use policy, and propose appropriate changes in zoning for those areas. A primary goal of the project is to remove improper or obsolete zoning districts that may be acting as a barrier to development. The Comprehensive Zoning Map Amendment Project was initiated in 2017. The City Council initiated this current fourth round of zoning evaluations, associated with this request, in December 2020.

Comparison of Current and Proposed Zoning

1	Current Zoning	Proposed Zoning
	Conditional Use Transitional Office (CU-TO) District	Transitional Office (TO) District
	Conditional Use Light Industrial (CU-LI) District	Light Industrial (LI) District
	Conditional Use General Business (CU-GB) District	General Business (GB) District.
Purpose & Intent:	TO District The TO district is intended to provide a transition between residential neighborhoods and higher intensity office and commercial development. The TO district accommodates nonresidential uses in small buildings that are generally similar to the character of residential development.	Same
	LI District The LI district is established to accommodate light manufacturing, assembly, fabrication, processing, distribution, storage, wholesales sales, research and development, and other industrial uses that are small-scale and result in minimal exterior movement of vehicles, materials, and goods, and have minimal	Same

	visual impacts. The district also allows	
	commercial activities intended to serve the	
	primary businesses in the districts and their	
	employees as well as multi-family, retail, and	
	personal services establishments as adaptive	
	re-uses of existing buildings within the Core	
	City.	
	GB District	Same
	The GB district is established to	
	accommodate a wide range of general retail,	
	business, and service uses that serve groups	
	of neighborhoods. GB districts are generally	
	located at major street intersections and	
	along major thoroughfares. Residential uses	
	are encouraged as stand-alone uses and on	
	the upper floors of retail and office buildings	
	as a part of mixed-use development. Uses in	
	the district are subject to standards intended	
	to ensure development is compatible with	
	adjacent residential neighborhoods,	
~	particularly within the Core City area.	
Current	Permitted	Permitted
Uses:		
	G W D L OO O A	N
Conditions	Conditional Use Permit 90-04	None
	CU-TO District	None
	CU-TO DistrictLimit site to office uses	None
	CU-TO DistrictLimit site to office usesRight-of-way dedication	None
	CU-TO DistrictLimit site to office uses	None
	 CU-TO District Limit site to office uses Right-of-way dedication Access restrictions 	None
	 CU-TO District Limit site to office uses Right-of-way dedication Access restrictions Conditional Use Permit 94-22 & 98-31	None
	 CU-TO District Limit site to office uses Right-of-way dedication Access restrictions Conditional Use Permit 94-22 & 98-31 CU-LI District	None
	 CU-TO District Limit site to office uses Right-of-way dedication Access restrictions Conditional Use Permit 94-22 & 98-31 CU-LI District Lot combination 	None
	 CU-TO District Limit site to office uses Right-of-way dedication Access restrictions Conditional Use Permit 94-22 & 98-31 CU-LI District Lot combination Exterior lighting 	None
	 CU-TO District Limit site to office uses Right-of-way dedication Access restrictions Conditional Use Permit 94-22 & 98-31 CU-LI District Lot combination Exterior lighting Access restrictions 	None
	 CU-TO District Limit site to office uses Right-of-way dedication Access restrictions Conditional Use Permit 94-22 & 98-31 CU-LI District Lot combination Exterior lighting Access restrictions Character of development 	None
	 CU-TO District Limit site to office uses Right-of-way dedication Access restrictions Conditional Use Permit 94-22 & 98-31 CU-LI District Lot combination Exterior lighting Access restrictions Character of development Parking 	None
	 CU-TO District Limit site to office uses Right-of-way dedication Access restrictions Conditional Use Permit 94-22 & 98-31 CU-LI District Lot combination Exterior lighting Access restrictions Character of development 	None
	 CU-TO District Limit site to office uses Right-of-way dedication Access restrictions Conditional Use Permit 94-22 & 98-31 CU-LI District Lot combination Exterior lighting Access restrictions Character of development Parking 	None
	 CU-TO District Limit site to office uses Right-of-way dedication Access restrictions Conditional Use Permit 94-22 & 98-31 CU-LI District Lot combination Exterior lighting Access restrictions Character of development Parking Landscaping 	None
	 CU-TO District Limit site to office uses Right-of-way dedication Access restrictions Conditional Use Permit 94-22 & 98-31 CU-LI District Lot combination Exterior lighting Access restrictions Character of development Parking Landscaping Conditional Use Permit 90-40	None

	Adjacent Zoning	Adjacent Land Use
North:	Residential Single Family – 5 (R-5) District	Single family dwellings
	Light Industrial (LI) District	Manufacturing use
South:	Transitional Office (TO)District	Park
	Residential Single Family – 5 (R-5) District	Single family dwellings
	General Business (GB) District	Undeveloped parcel
East:	Light Industrial (LI) District	Undeveloped parcel
	Residential Single Family – 5 (R-5) District	Single family dwellings
	General Business (GB) District	Car wash facility and truck parking
West:	Residential Multifamily – 16 (RM-16) District	Single family dwellings
	Light Industrial (LI) District	Various industrial uses
	Parks and Natural Resources (PNR) District	Golf course

Land Use Plan Classification

The area is designated as follows:

- **Light Industrial:** Light industrial uses include general manufacturing, wholesaling, warehousing, and research and development uses.
- Local/Convenience Commercial: This classification includes moderate-intensity convenience retail or service uses, generally serving small, local neighborhoods.

Analysis

This request consists of three areas along the Brentwood Street corridor to be rezoned to remove old zoning conditions (from the 1990s) that have been met or are no longer valid.

Area A

This area consists of lands at the southeast corner of Brentwood Street and E. Green Drive. One lot is developed with a law office. Its zoning conditions regarding allowable uses and access have been met with the establishment of the TO District for this site and development of the office use on this parcel. The second parcel is split-zoned with a combination of GB and LI zoning. Because the land use map classifies that area as Light Industrial, staff recommends this parcel be totally rezoned to the LI District, allowing this parcel to be governed by a single zoning district.

Area B

This area consists of lands lying south of Clish Place and west of Manley Street that were developed with industrial uses in the 1990s. Conditions pertaining to lot combination, access and landscaping have been met. Staff recommends removal of the Conditional Use (CU) designation and that the two parcels be rezoned to the LI District.

Area C

This area consists of lands lying at the southeast corner of Brentwood Street and Royal Place. This area is developed with both a convenience store with fuel sales and a car wash. The CU designation only covers the Brentwood Street frontage of the site. With the development of the site in the early 2000s, access conditions to Brentwood Street have been met. Furthermore, the Royal Place right-of-way lies 10 to 15 feet above the site, making access to Royal Place impractical. Staff recommends the CU designation be removed and the site be rezoned to the GB District.

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Consistency with Adopted Policy Guidance

Whether and the extent to which the proposed conditional zoning district is appropriate for its proposed location, and is consistent with the City's adopted policy guidance.

The zoning map amendments are supported by the Land Use Plan and will ensure the manner in which development has occurred is consistent with zoning of the area.

Reasonableness/Public Interest:

Why a decision to approve, or to deny, the proposed conditional zoning would be reasonable and in the public interest.

The amendments remove unneeded restrictions on the properties and to remove the conditional use zoning districts, which cannot be amended.

Recommendations

Staff recommends approval of the following zoning map amendments:

Area A:

- a. To rezone 1205 and 1207 Brentwood Street (Tax Parcel 183907) from a CU-TO District to the TO District.
- b. To rezone the northern portion of Tax Parcel 192411 (an undeveloped parcel) from the GB District to the LI District.

Area B:

To rezone the southern portion of 500 Manley Street (south portion of Tax Parcel 183900) and all of 508 Manley Street (Tax Parcel 183905) from a CU-LI District to the LI District.

Area C:

To rezone the western portion of 1901 Brentwood Street (street frontage of Tax Parcel 192454 and 192471) from a CU-GB District to the GB District.

Required Action

Planning and Zoning Commission:

Upon making its recommendation, the Planning and Zoning Commission must place in the official record a statement of consistency with the City's Land Use Plan, and any other officially adopted plan that may be applicable. This may be done by adopting the statement(s) as written in this report or with any additions or changes as agreed upon by the Commission, or, if the Commission is in disagreement with the consistency statement(s) in this report, by adoption of its own statement.

City Council:

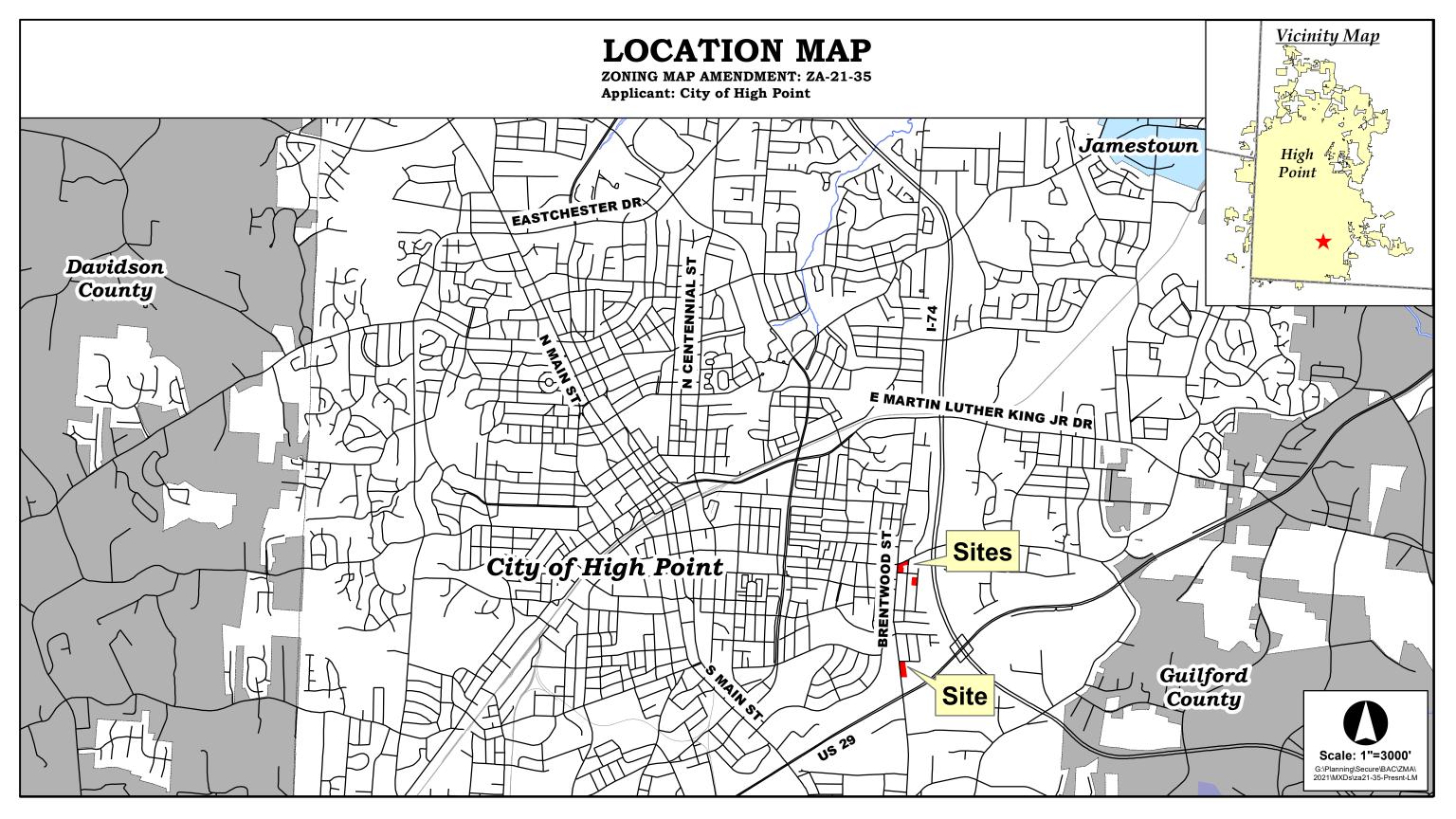
Upon rendering its decision in this case, the High Point City Council also must place in the official record a statement of consistency with the City's Land Use Plan and other plans as may be applicable. This may be done by adopting the statement(s) as written in this report, or with any additions or changes as agreed upon by the Council, or, if the Council is in disagreement with the consistency statement(s) in this report, by adoption of its own statement.

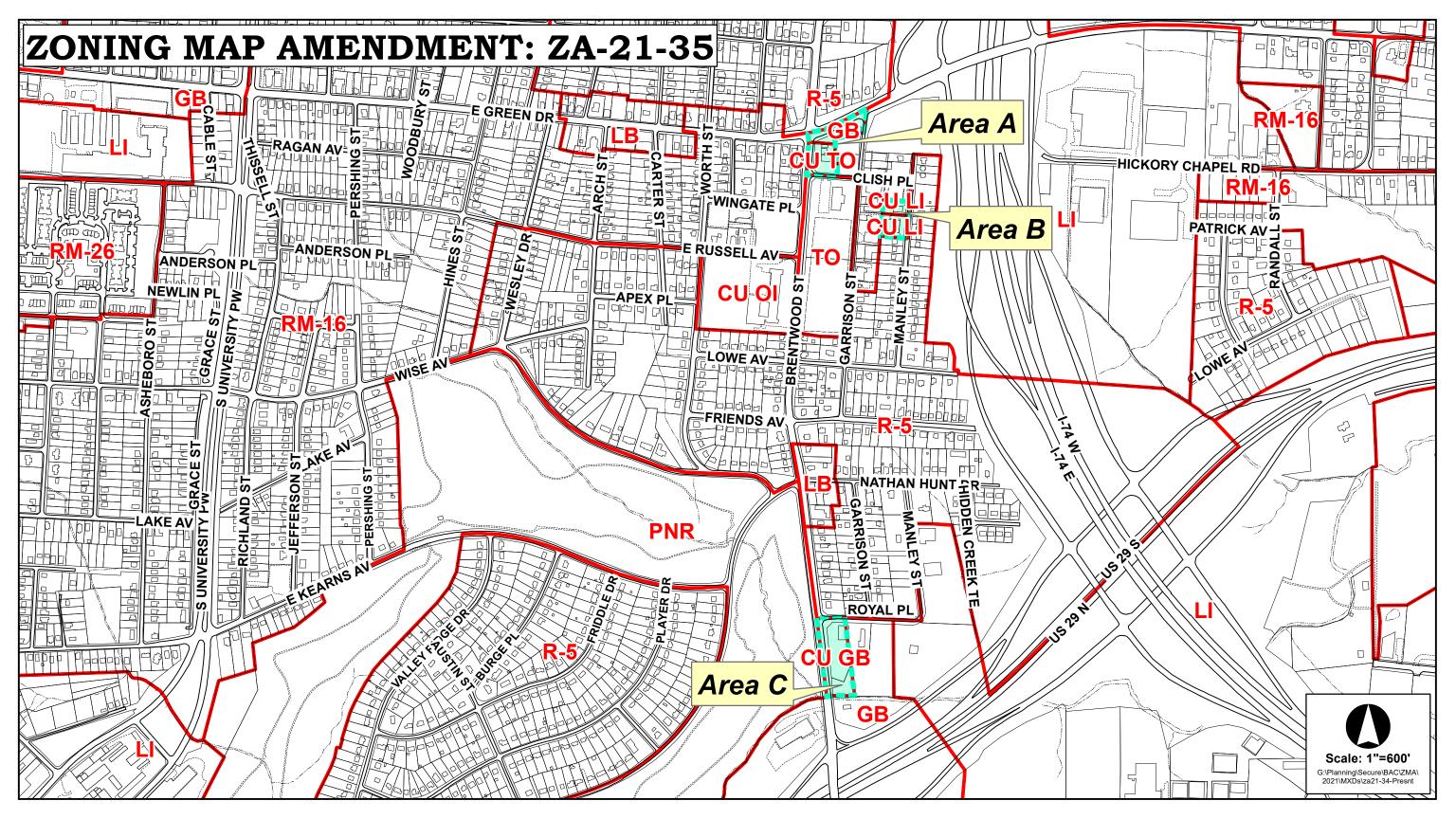
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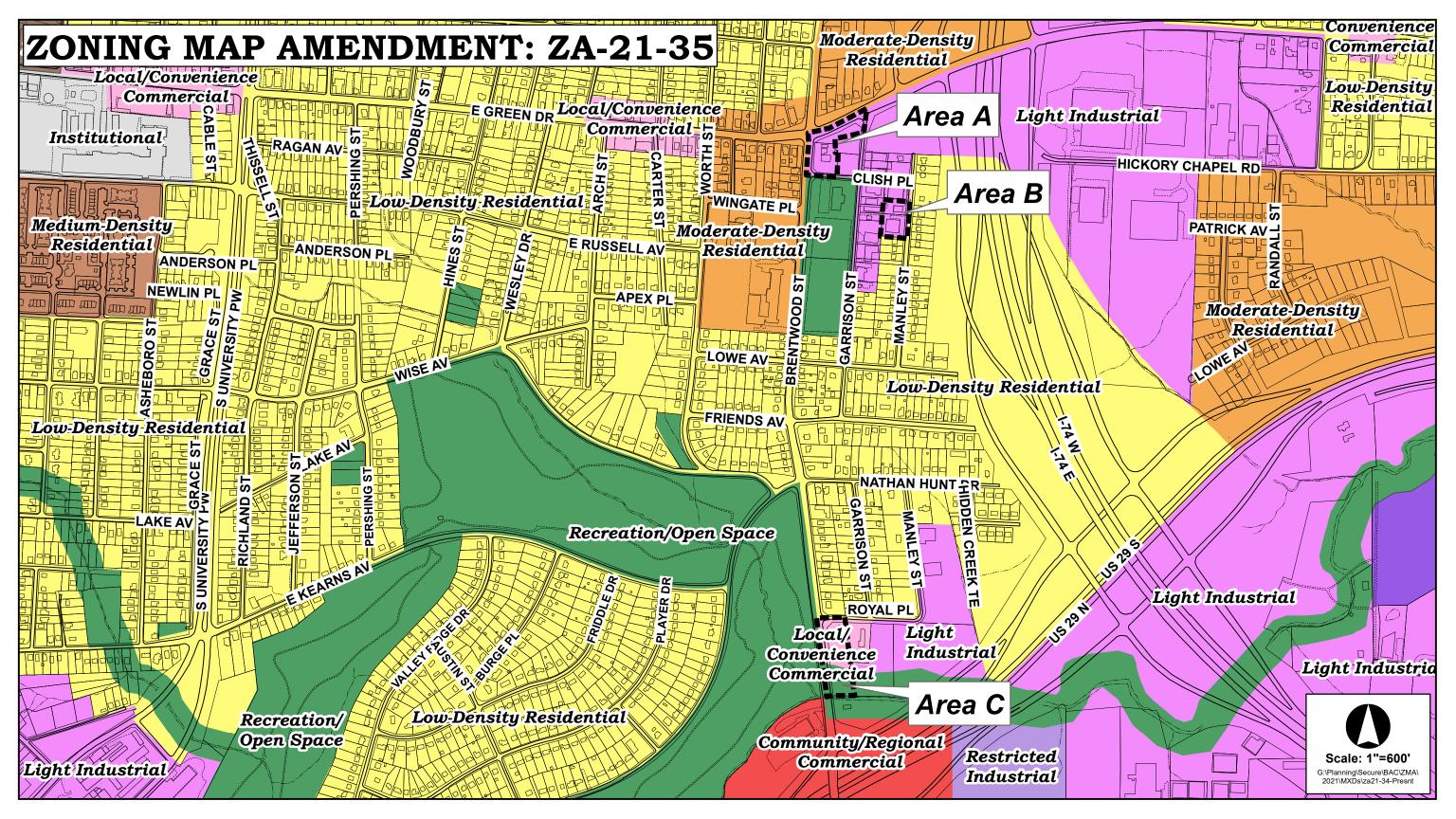
Report Preparation

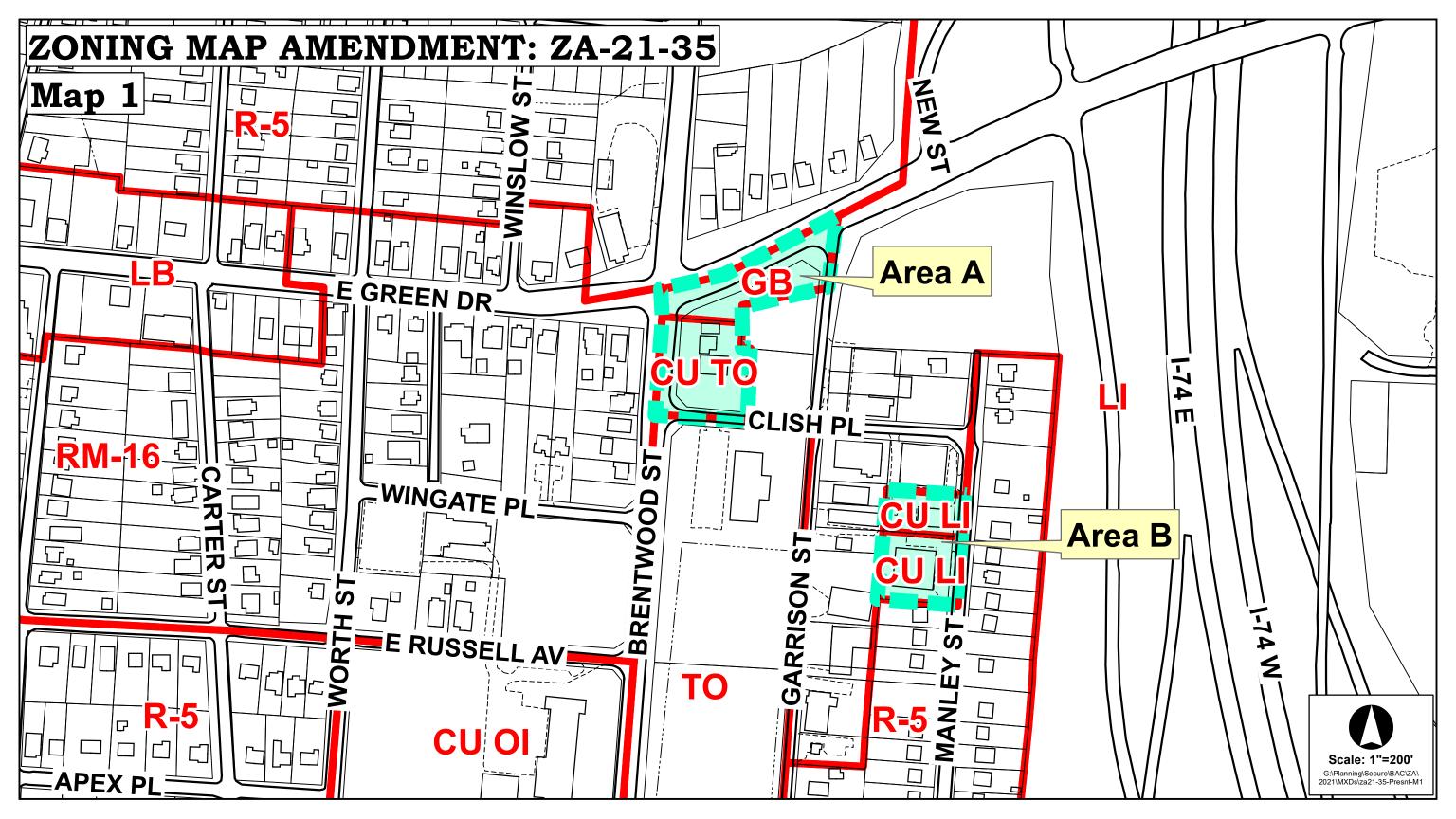
This report was prepared by Planning and Development Department staff member Herbert Shannon Jr. AICP, Senior Planner and reviewed by Chris Andrews AICP, Interim Planning and Development Director.

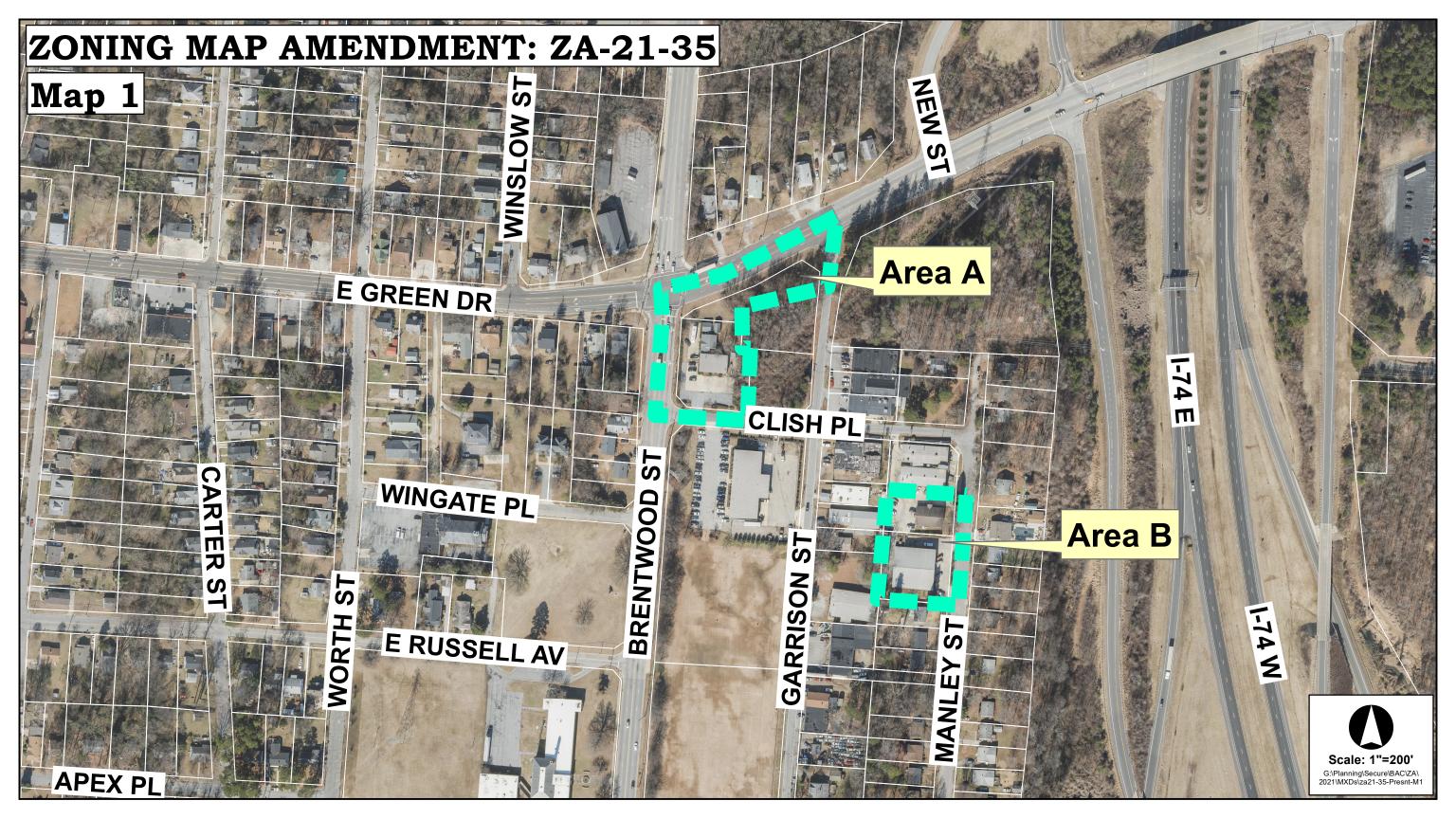
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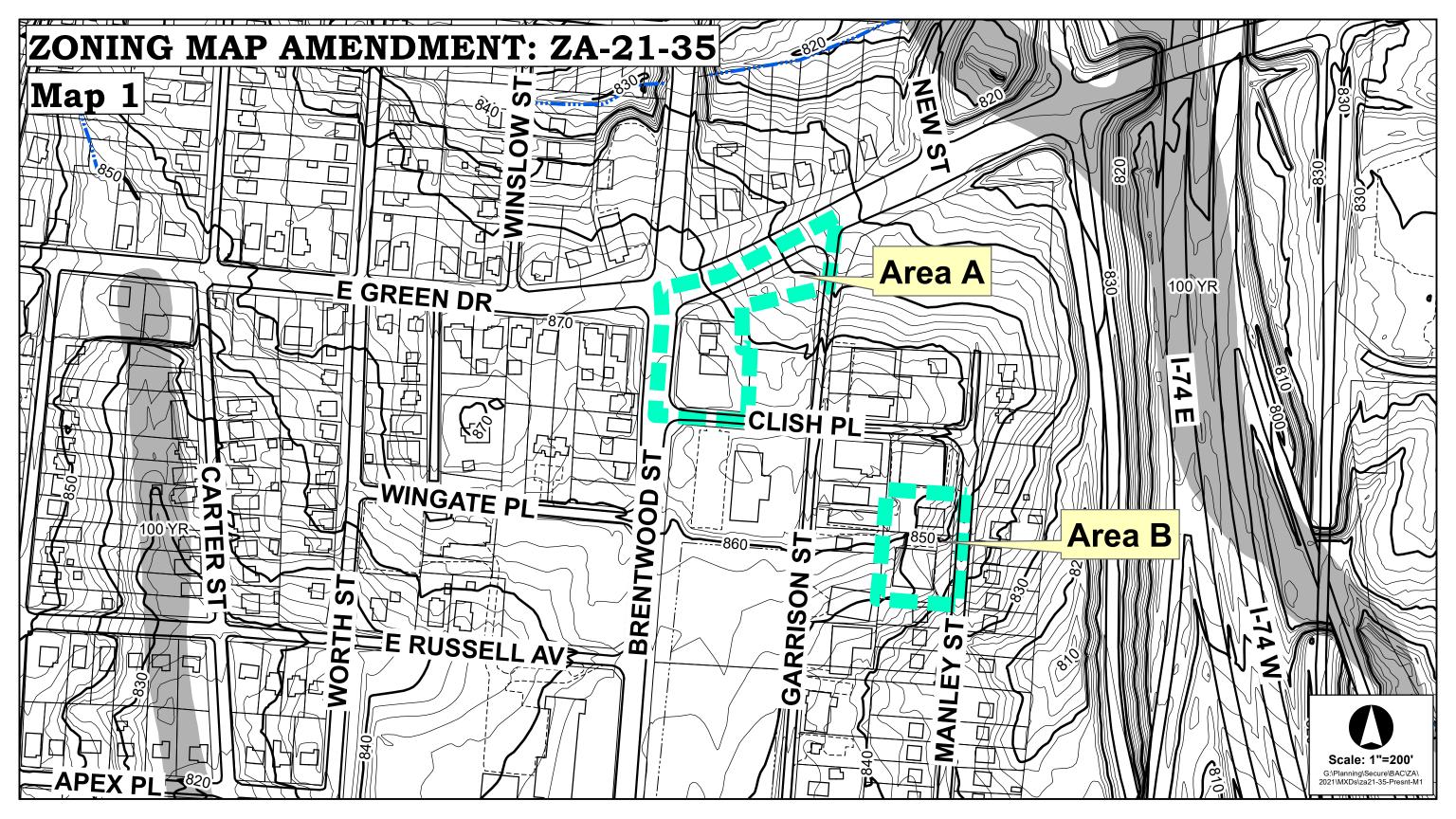


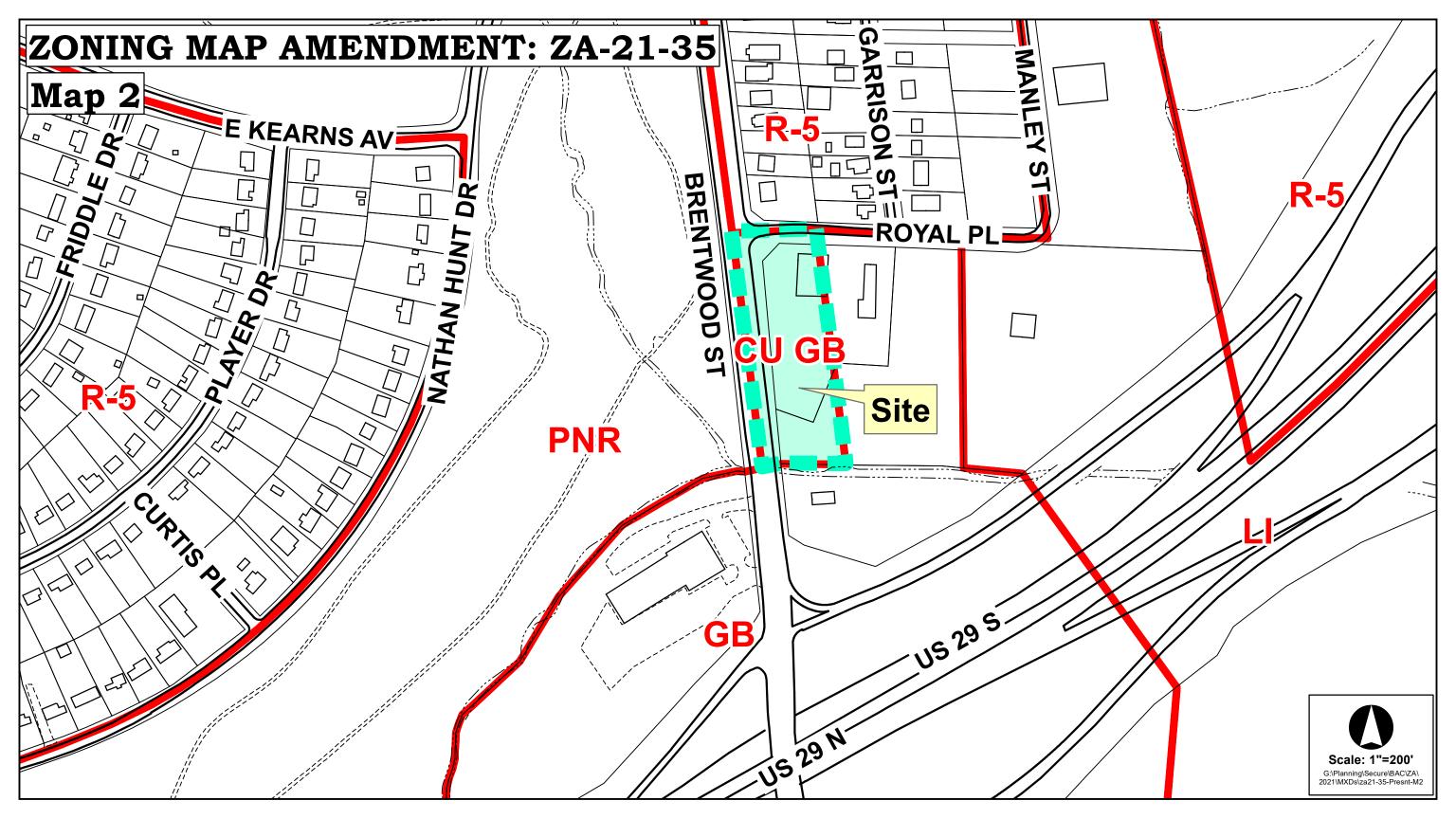


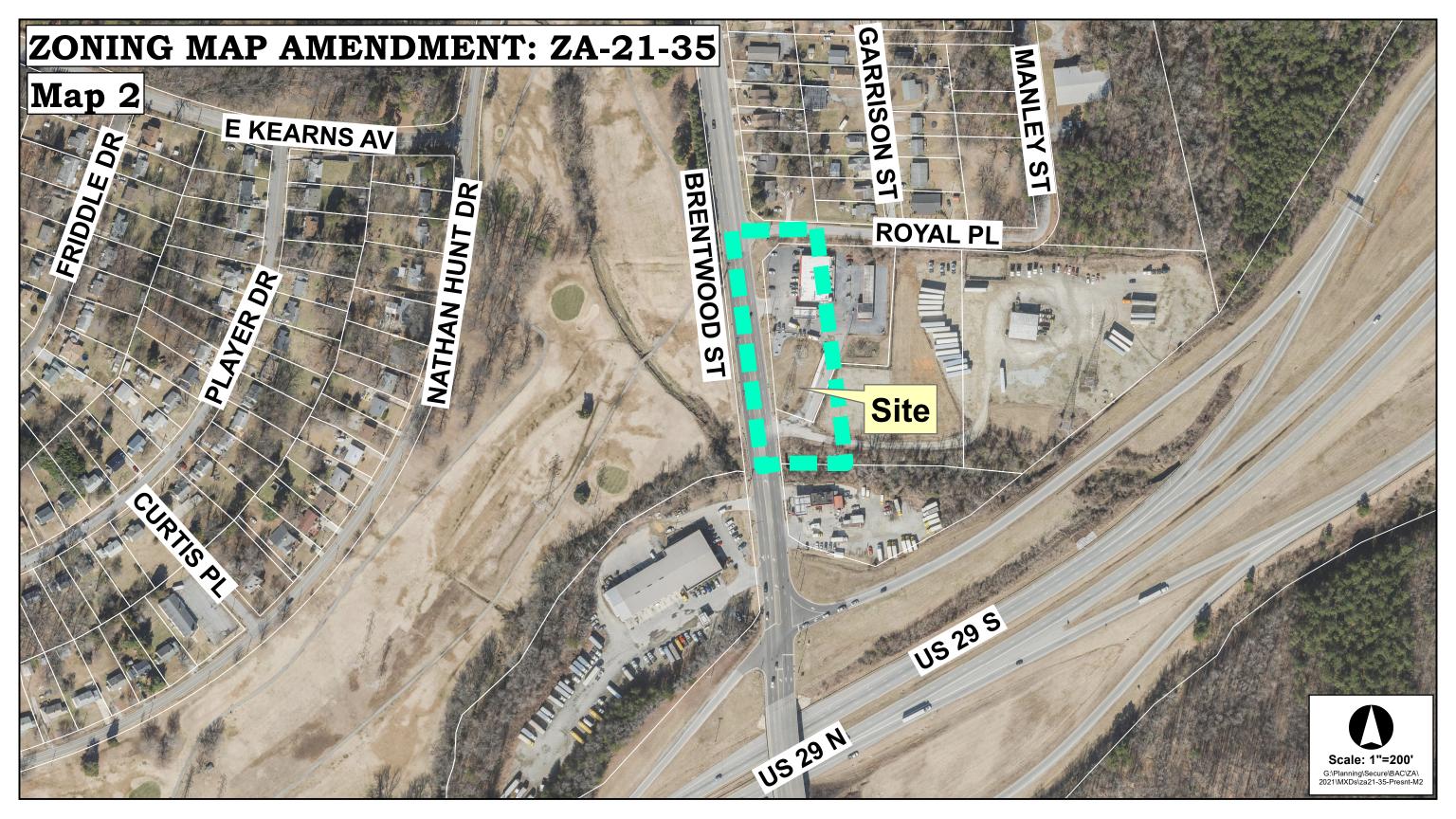


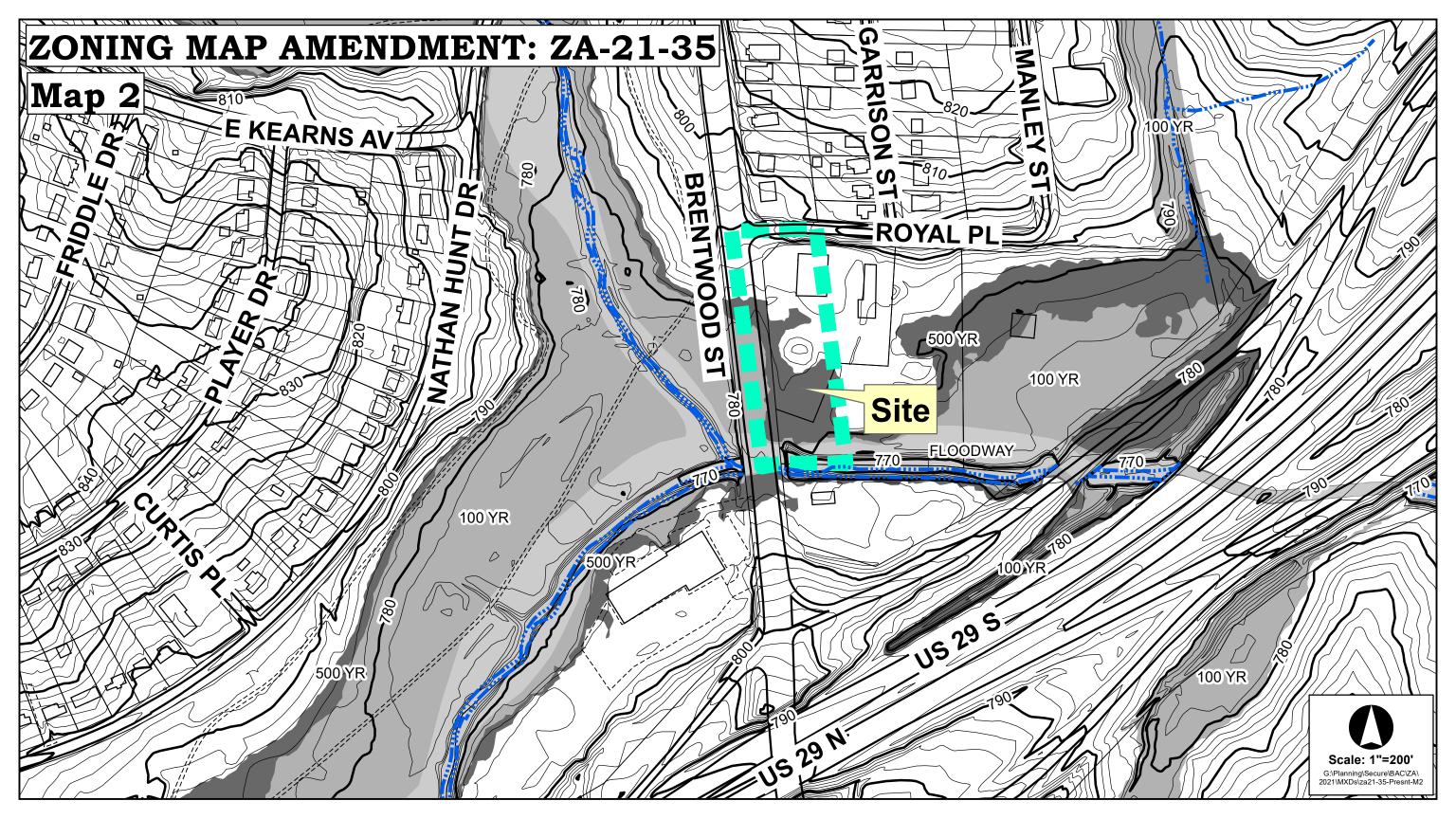












AN ORDINANCE AMENDING "THE CITY OF HIGH POINT, NORTH CAROLINA DEVELOPMENT ORDINANCE," PURSUANT TO SECTION 2.4.20, ZONING MAP AMENDMENT, OF THE DEVELOPMENT ORDINANCE.

WHEREAS, the City Council of the City of High Point adopted "The City of High Point Development Ordinance" on May 16, 2016 with an effective date of January 1, 2017, and subsequently amended;

WHEREAS, public hearings were held before the Planning and Zoning Commission of the City of High Point on <u>January 25, 2022</u>, and before the City Council of the City of High Point on <u>February 21, 2022</u>, regarding <u>Zoning Map Amendment Case ZA-21-35</u> (<u>ZA-21-35</u>) a proposed amendment to the Official Zoning Map of the "City of High Point Development Ordinance";

WHEREAS, notice of the public hearings were published in the <u>High Point Enterprise</u> on <u>January 16, 2022</u>, for the Planning and Zoning Commission public hearing and on <u>February 9, 2022</u>, and <u>February 16, 2022</u>, for the City Council public hearing pursuant to Chapter 160D-602 of the General Statutes of North Carolina; and

WHEREAS, the proposed amendment was adopted by the City Council of the City of High Point on February 21, 2022.

THEREFORE, BE IT ORDAINED BY THE CITY COUNCIL OF THE CITY OF HIGH POINT:

SECTION 1

Area A:

That the Official Zoning Map of the City of High Point be amended to establish the following described area as: **Transitional Office (TO) District**. An approximate 0.47-acre parcel lying along the east side of Brentwood Street and north of Clish Place. The parcel is addressed as 1205 and 1207 Brentwood Street and also known as Guilford County Tax Parcel 183907.

SECTION 2

Area A:

That the Official Zoning Map of the City of High Point be amended to establish the following described area as: **General Business (GB) District**. An approximate 0.3-acre northern portion of Guilford County Tax Parcel Tax Parcel 192411.

SECTION 3

Area B.

That the Official Zoning Map of the City of High Point be amended to establish the following described area as: **Light Industrial (LI) District**. An approximate 0.4-acre southern portion of a parcel lying at the southwest corner of Manley Street and Clish Place. The southern portion of a parcel addressed as 500 Manley Street and also known as Guilford County Tax Parcel 183901.

SECTION 4

Area B:

That the Official Zoning Map of the City of High Point be amended to establish the following described area as: <u>Light Industrial (LI) District.</u> Approximately 0.52-acre parcel located approximately 225 feet south of Clish Place and along the west side of Manley Street. The parcel is addressed as 508 Manley Street and also known as Guilford County Tax Parcel 183905.

SECTION 5

Area C:

That the Official Zoning Map of the City of High Point be amended to establish the following described area as: General Business (GB) District. An approximate 1.5-acre portion of Guilford County Tax Parcels 19254 and 192471 fronting along Brentwood Street with an approximate dept of 145 feet.

SECTION 6

Should any section or provision of this ordinance be declared invalid, such decision shall not affect the validity of the remaining portions of this ordinance.

SECTION 7

That all ordinances or parts of ordinances in conflict with the provisions of this ordinance are hereby repealed.

SECTION 8.

This ordinance shall become effective upon the date of adoption.

Adopted by the City Council City of High Point, North Carolina The 21st day of February 2022

	By:
	Jay W. Wagner, Mayor
ATTEST:	
Mary S. Brooks, Deputy Clerk	